



Washington State  
Hospital Association



# Updates: Financial Assistance, Transparency and Surprise Billing

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**Andrew Busz, Policy Director, Finance**

**HFMA**

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## Today's Presenter



**Andrew Busz**

Policy Director, Finance  
Government Affairs, WSHA

## **What is WSHA?**

**A Professional Trade Association that includes all hospitals in the state as members**

- **Government Affairs/ Federal and State Advocacy**
- **Quality and Safety**
- **Data Analytics**
- **Washington Health Services (Worker's Comp and Unemployment Insurance Services)**

# **2023 Legislative Session Update: Policy Bills and Budget Priorities**



## SB 5236 – Hospital Staffing – **Passed Senate**

- Agreement negotiated between unions, legislators and WSHA
- No rigid ratios, but greater focus on reporting and compliance with staffing plans
- Hospitals out of compliance more than 20% of the time will be subject to corrective action by L&I
- Creates a state-level advisory committee on hospital staffing
- More details forthcoming

## SB 5293 – Provider Contracting – **Did Not Pass Senate**

- Based on NASHP model law and Sutter case
- Assumes hospitals and health systems have too much contracting leverage compared to insurers and is primary driver of cost
- Prohibitions on contracts with multiple facilities or negotiated tier assignments
- WSHA concerns:
  - Impact on continuity and access to care
  - Value-based arrangements
  - Vulnerable hospitals and communities

## HB 1508 – Affordability through Health Care Cost Transparency Board – **Passed House**

- Gives HCCTB authority to fine hospitals if aggregate expenditures exceed benchmark established by the Board
- Concerns:
  - Focus of HCCTB on “cost drivers” as payments by purchasers. Little focus on factors impacting the cost of providing health care
  - Benchmark rates set by HCCTB do not adequately reflect inflation, increased labor costs, changes to patient morbidity and or other factors impacting cost

## SB 5241 – Health Care Transactions – **Did not Pass Senate**

- Bill is product of concerns that hospitals mergers and affiliations are impacting access to specific services.
- Bill would have created a new process that would significantly restrict new affiliations.



## SB 5103 – Payment to Hospitals for Difficult to Discharge Patients – **Passed Senate**

- Applies to patients that no longer need inpatient care but cannot be placed in a skilled nursing or other facility due to capacity or patient complexity issues.
- Quantifies magnitude of the issue and impact to hospitals
- Provision to increase administrative day rate to \$700 per day for Medicaid patients was removed in Ways and Means
- Allows separate payment for surgeries and other services that would not be provided in a post-acute setting
- Also requires standardization of how Medicaid managed care organizations handle administrative days

# The Hospital Safety Net Assessment Program (SNAP)



- **Goal: Increase Payment for Hospital Medicaid Services**

Most hospitals have not had a Medicaid rate increase in 20+ years.

Aggregate shortfall of about \$2 billion/year.

- Need to replace existing SNAP program to comply with new federal regulations
- **No additional state funds required, fully funded through assessments on hospitals and federal match**
- Requesting bill passage to reduce Medicaid shortfall

# Protect Patient Safety & Access Legislative Package

## Retain nurses working in Washington hospitals

- Establish a statewide collaborative to investigate and spread innovations in hospital staffing
- Reinforce Washington's model nurse staffing law

## Attract already trained nurses to work in Washington hospitals

- Make Washington a destination state through hospital-based nurse student loan repayment assistance
- Join the Nurse Licensure Compact to ease moving to Washington
- Require traveler agency transparency

## Add new nurses through workforce development

- Continue the Washington State Nursing Preceptorship Incentive Program (WSNPG)
- Develop a digital communications platform to connect nursing schools and clinical placement partners
- Standardize clinical placement hours across educational institutions

Additional Resources at [WSHA.ORG](https://www.wsha.org)

[WSHA Fiscal Watch](#)

[WSHA Inside Olympia](#)

[WSHA Bulletins](#)

[WSHA New Law Implementation Guide](#)

[WSHA Regulatory Updates and Rule Tracker](#)

# Update: SHB 1616 (2022) – Financial Assistance



Negotiated two-tiered discount system to reduce impact of charity care expansion to small, rural, and independent hospitals

Removed charity care expansion to affiliated clinics

WSHA's Advocacy

Allowed patient asset consideration to reduce discounts

Clarified that charity care is only available for patients who have exhausted third party coverage

## Expansion of charity care eligibility—2 hospital tiers

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**Previous law:** Same free and discounted care requirements apply to all hospitals licensed in Washington State

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**Change:** Hospitals grouped into one of two tiers and each tier has specific requirements for free and discounted care

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**Impact:** Hospitals must comply with free and discounted care requirements for appropriate tier

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**Note:** Hospitals may still choose to be more generous than the mandatory requirements

## Expansion of charity care eligibility and new groupings

<b>Tier 1:</b> <b>Hospitals owned or operated by a health system that owns or operates 3 or more acute care hospitals and larger independent hospitals</b>	<b>Tier 2:</b> <b>All hospitals not in tier 1 (independent and small hospitals and behavioral health hospitals not owned by a system)</b>
Patients who are:	Patients who are:
0-300% FPL - Free care	0-200% FPL – Free care
301-350% FPL – 75% discount*	201-250% FPL – 75% discount*
351-400% FPL – 50% discount*	251-300% FPL – 50% discount*

**Financial assistance applies to the patient responsibility portion of the bill.**

\* To indicate discount may reduced based on asset consideration (optional for hospitals)



## Identifying Patients Eligible for Medicaid and the Washington State Health Benefit Exchange

### Hospitals must:

- Adopt procedures to identify patients and guarantors eligible for medical assistance programs under Medicaid or the Washington State health benefit exchange
- Assist the patient/guarantor in applying for available coverage

### Hospitals may:

- Choose not to provide charity care to any patient/guarantor that is eligible for retroactive Medicaid coverage and does not make reasonable efforts to cooperate with the hospital in the Medicaid application process

### Hospitals may not:

- Impose procedures that place an unreasonable burden on the patient/guarantor.

- <https://www.wsha.org/for-patients/financial-assistance/washingtons-charity-care-law/>
- Standard charity care application and communication plan
- Model policy language
- Model signage
- Training resources

# Update: Federal Transparency Law



## Transparency Requirements (Effective January 1, 2021)

- Machine readable file of standard and negotiated rates for nearly all services and payors
- Consumer-friendly “shoppable services”
- Mechanism for CMS to monitor and enforce
  - Warning letters
  - Corrective action plans
  - Civil monetary penalties

## Transparency Requirements (Effective January 1, 2021)

- Interested parties are seeking to compel HHS to release names of all hospitals that have received warning letters
- HHS has released the number of warning notices (about 500) and requests for corrective action plans (230) but no names
- US Office of the Inspector General (OIG) recently released [workplan](#) that includes oversight and monitoring of hospital compliance

## Transparency Requirements (Effective January 1, 2021)

Various organizations are publishing their own scorecards on hospital compliance of the federal transparency law based on their own proprietary algorithms and are getting lots of attention from media and policymakers. They include:

- <https://www.patientrightsadvocate.org/state-by-state-hospital-compliance>
- [https://turquoise.health/mrf\\_transparency\\_score](https://turquoise.health/mrf_transparency_score)

## Transparency Requirements (Effective January 1, 2021)

CMS is officially the sole determiner and enforcer of compliance, but hospitals may want to review their scorecards and see if there are omitted elements that can be updated, such as:

- Full range of negotiated services
- Full range of negotiated payors/including specific products
- Alignment of rates between machine readable file and shoppable services

Hospitals should also be prepared to respond to media and/or policymakers regarding their compliance.

## Transparency Requirements (Effective January 1, 2021)

### What's Next?

CMS will likely provide and require more rigid standardization of reporting going forward. See CMS comments in [Health Affairs Blog](#)

[A recent KFF study](#) indicated many reports of noncompliance are likely result of variation in how data is reported

- *“These challenges do not result necessarily from lack of compliance with the rule; rather, these findings highlight its shortcomings in facilitating price comparisons. The complexity of using the data is largely due to a lack of standardization and specification in the reporting requirements.”*



# Update: Balance Billing Protection Act and No Surprises Act



## Original Balance Billing Protection Act (BBPA)

- Applies to state-regulated insurance (individual and small group, PEBB and SEBB).
- ERISA self-funded groups can voluntarily opt-in
- Balance billing prohibition applies to:
  - Emergency services
  - Out of network services provided at an in-network hospital or facility
- “Commercially reasonable” payment standard
- State administered arbitration dispute resolution process
- Standard notice of consumer rights

## No Surprise Act (NSA)

- Applies to nearly all insurance other than Medicare and Medicaid (including ERISA groups)
- Balance billing prohibition applies to:
  - Emergency services
  - Out of network services provided at an in-network hospital or facility
  - Air ambulance
- “Insurer’s own median rate” payment standard
- Federally administered arbitration dispute resolution process
- Numerous new notification requirements (Good faith estimate, advanced EOB, etc.)

## House Bill 1688 (2022)

- Reconciles conflicting provisions of BBPA and NSA
- Extends BBPA dispute resolution through June 2023, may be extended at the discretion of the Insurance Commissioner. BBPA supersedes NSA where there is overlap. **BBPA arbitration extended through 12/31/2023.**
- Aligns definition of emergency with NSA to include post-stabilization services
- Aligns NSA and BBPA arbitration language, but still separate processes
- Extends balance billing protections to crisis and emergency behavioral health services and providers

## NSA Notification Requirements

- Good faith estimates for all uninsured and self pay patients
  - Required if service scheduled 3 or more days in advance
  - Patient can dispute if charges are >\$400 more than the estimate
  - Coming: combined GFE (including surgeon, facility, anesthesiologist, etc.) responsible of convening provider
- Advanced Explanation of Benefits requirement for insured patients
  - Insurers will provide estimate of payments to patient based on providers' estimates of charges
  - CMS requesting input on process

## NSA Independent Dispute Resolution Process

- A new online portal has been established for parties to submit disputes
- Despite successful Texas lawsuit, insurer's calculation of median payment still heavily weighted by arbitrators
- Demand for arbitration currently exceeding capacity with some arbitrator entities no longer accepting new cases
- The Texas federal court struck down the revised rule, determining it still gave too much presumption to the insurers' proposed rate. CMS has instructed arbitrators to resume arbitrations for services before October 25, 2022, the date of the first court ruling disallowing the arbitration criteria.

Additional Resources at [WSHA.ORG](https://www.wsha.org)

[WSHA Fiscal Watch](#)

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Also, see resources from AHA (NSA implementation guide) and [PYA](#) (free on-demand webinars and guides on NSA and transparency)

## Contact Information

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# How Will You Score? AG Compliance Checklist

*New Patient Billing  
Regulations Target  
Providers  
& Partners*

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# **PARTNER OR PREDATOR ?**

***Partnership  
Management :  
Provider-Vendor  
Relationships***



## ***The Way Patients Perceive the Provider/Partner Partnership***



## *AG Responding to Patient Fears:*



*“Providers &  
Their Patient  
Billing/Collection  
Partners Prey on  
Patients”*

## Regulators/AG Allegation Target:

*“PATIENTS ARE CAUGHT IN THE **PROFIT TRAP** WHEN PROVIDERS **FAIL** TO MANAGE THEIR VENDOR PARTNER RELATIONSHIPS WITH COMPLIANT OVERSIGHT.”*

# Provider Compliance Goal: Improve Consumer Confidence

*Patients Benefit  
When Providers  
Manage Their  
Vendor Relationships*





# Be Prepared to Prove You Performed Due Diligence

*Management  
Oversight*



ARE  
YOU  
READY





# Use your Lifelines: Compliance Toolkits

- ❖ **Dispute Resolution**
- ❖ **Trending Analysis**
- ❖ **Vendor Onboarding**
- ❖ **Training**
- ❖ **Reconciliation**
- ❖ **Audit**



# Compliance Toolkit—Dispute Resolution



**Testing: Plan for Dispute Resolution**

Develop a comprehensive Dispute Resolution Process—INCLUDE ALL

***Providers & Vendor- Partner Stakeholders***

CEO/CFO

Compliance Officers

Patient Billing Service

Collections Partners

Aligned Staff

# Patient Dispute? **STOP** Collections



**87%** of  
**consumers**

were surprised by a  
medical bill in 2021



**Be prepared to STOP  
the Billing Process  
at any point....  
even until final legal judgment**



**KEEP  
CALM  
AND  
STOP  
THE  
LINE**

# Compliance Toolkits—Part 2 –*Afternoon Session*

***BE PREPARED:***

***Expand all to cover all  
the Compliance Toolkits.***

- ❖ **Dispute Resolution**
- ❖ **Trending Analysis**
- ❖ **Vendor Onboarding**
- ❖ **Training**
- ❖ **Reconciliation**
- ❖ **Audit**